ILLINOIS POLLUTION CONTROL BOARD April 19, 2007

IN THE MATTER OF:)	
)	
ORGANIC MATERIAL EMISSION)	R06-21
STANDARDS AND LIMITATIONS FOR)	(Rulemaking – Air)
THE CHICAGO AND METRO-EAST)	
AREAS: PROPOSED AMENDMENTS TO)	
35 ILL. CODE 218 AND 219)	

Adopted Rule. Final Order.

OPINION AND ORDER OF THE BOARD (by T.E. Johnson):

The Illinois Environmental Protection Agency (Agency) initiated this rulemaking by filing a proposal to amend Parts 218 and 219 of the Board's volatile organic material (VOM) emission rules (35 Ill. Adm. Code 218, 219). The proposal seeks to allow the use of add-on controls as a compliance option for operations using cold cleaning solvent degreasing in the Chicago and Metro-East ozone nonattainment areas. By today's action, the Board adopts as final rules the amendments proposed at second notice.

On October 6, 2006, the amendments proposed for first notice appeared in the *Illinois Register* at 30 *Ill. Reg.* 15867, 15892. On March 1, 2007, the Board proposed rule amendments for second-notice review by the Joint Committee on Administrative Rules (JCAR). JCAR considered the rulemaking at its April 18, 2007 meeting, and issued a certification of no objection to the rule amendments.

In this opinion, the Board will provide background on this rulemaking, give an overview of the adopted amendments, and discuss the economic reasonableness and technical feasibility of the rules, as well as other issues addressed in this proceeding.

BACKGROUND

The Agency filed the proposal on December 22, 2005. The rulemaking amends two subsections of the requirements found in Sections 218.182 and 219.182 (35 III. Adm. Code 218.182, 219.182). The rulemaking also amends Appendix H of both Parts 218 and 219.

Solvent cleaning, or degreasing as it is commonly called, is a process using aqueous liquids or non-aqueous organic solvents to clean and remove soils from surfaces. Proposal (Prop.) at 2. Solvent cleaning is divided into three major types: cold cleaning; open-top vapor degreasing; and conveyorized degreasing. *Id.* Evaporation of the solvent used during degreasing results in VOM emissions that react with other pollutants such as nitrogen oxide and carbon monoxide to form ozone. *Id.*

In 1997, as a part of the 9% Rate of Progress (ROP) plan, the Board adopted control measures proposed by the Agency to reduce VOM emissions for cold cleaning degreaser operations in the Chicago and Metro-East ozone nonattainment areas. Prop. at 3. These measures, which are codified at 35 Ill. Adm. Code 218.182 and 219.182, lowered the allowed solvent vapor pressure for operations in the Chicago and Metro-East areas to 2.0 millimeters of mercury (mmHg) by 1999 and 1.0 mmHg by 2001. *Id.* The Agency estimated that the implementation of the lower vapor pressure would result in a VOM emission reduction of 11.35 tons per day by 1999 and an additional 11.68 tons per day by 2001. The 1997 ROP regulations do not allow the use of add-on controls for cold cleaning degreasers as an alternative to complying with the solvent vapor limit.

Diversapack, a printing company that recycles its solvents in a totally enclosed parts washer and uses add-on controls for the abatement of process emissions, contacted the Agency in May 2003, regarding a possible variance from the vapor pressure limits at 35 Ill. Adm. Code 218.182(c). Prop. at 2. Diversapack uses solvents compatible with its printing operations, but which do not meet the current vapor pressure requirements. *Id.* The Agency identified three additional point sources in the Chicago area that use add-on controls plus solvents that do not meet the lower vapor pressure limits. *Id.*

In lieu of site-specific rulemakings for each of the identified facilities, the Agency proposed revisions to 35 Ill. Adm. Code 218 and 219. Prop. at 2. Specifically, the Agency proposed revising Sections 218.182 and 219.182 to allow for add-on controls or equivalent alternative control plans as compliance options, as well as additional revisions concerning solvent sale, solvent use, add-on control testing, and recordkeeping requirements. *Id.* at 3.

The Agency notes that currently an eight-hour ozone National Ambient Air Quality Standard (NAAQS) is in effect for the Chicago and the Metro-East areas, designating each as a moderate ozone nonattainment area. Prop. at 3. This eight-hour ozone NAAQS replaced the previous one-hour standard on June 15, 2005. However, given that the United States Environmental Protection Agency (USEPA) has a policy against regression, the control measures adopted to meet the one-hour standard must still be maintained. *Id.* at 4. Further, under the federal Clean Air Act and the USEPA State Implementation Plan (SIP), failure to obtain equivalent emissions reductions from the cold cleaning sources would require the Agency to make up the deficiency through the implementation of contingency control measures. *Id.* at 3-4. According to the Agency, USEPA has indicated that the 95% control level proposed here is sufficient for this emissions source category. *Id.* at 4.

Two hearings were held before Board Hearing Officer John Knittle. The first hearing was held on April 19, 2006, in Chicago. The second hearing was held on May 17, 2006, in Edwardsville. During those hearings, the Board heard the testimony of Gary E. Beckstead from the Agency's Bureau of Air. In addition, the Board has received two public comments in this proceeding; the first from the Illinois Environmental Regulatory Group (IERG), filed in support of the proposal on June 14, 2006; the second from the Agency, also filed in support of the proposal on June 15, 2006.

As required by Section 27(b) of the Environmental Protection Act (415 ILCS 5/27(b) (2004)), the Board requested that the Department of Commerce and Economic Opportunity (DCEO) conduct an economic impact study (EcIS) on this rulemaking. The Board's EcIS request, dated February 22, 2006, was placed in this rulemaking's docket. DCEO did not respond to the Board's request. At the second hearing, the hearing officer noted the Board's EcIS request to DCEO and DCEO's lack of response, affording anyone the opportunity to testify. No one testified about DCEO's lack of response. Tr.2 at 5-6.

The Board adopted first-notice rules on September 21, 2006. The Board found that the Agency's proposal, as amended by Agency *errata* sheets 1 and 2, is technically feasible and economically reasonable. The proposed first-notice amendments appeared in the *Illinois Register* on October 6, 2006 at 30 *Ill. Reg.* 15867, 15892. The Board received no public comments during the 45-day first-notice public-comment period, which ended on November 26, 2006. On March 1, 2007, the Board proposed the rulemaking for second notice. JCAR considered the rulemaking at its April 18, 2007 meeting, and issued a certification of no objection to the rule amendments.

OVERVIEW OF AMENDMENTS

The adopted rule amendments to Parts 218 and 219 on VOM emissions are unchanged from the amendments proposed at second notice. The amendments revise the Board's cold cleaning degreaser rules applicable to facilities in the Chicago and Metro-East ozone nonattainment areas. The final amendments allow the use of add-on controls as an alternative to using solvents with vapor pressure of 1.0 mmHg or less. Likewise, the adopted amendments also allow the use of an equivalent alternative control plan to comply with the control measure requirements. In addition, the adopted amendments provide the testing procedures and recordkeeping requirements for add-on controls and equivalent alternative controls. The Board also amends the "paper coating" note at Appendix H in Parts 218 and 219 to reflect language added to the "paper coating" note elsewhere in Parts 218 and 219 in a prior rulemaking.

DISCUSSION

The record shows that in the cases of both add-on controls and equivalent alternative control plans, the amendments offer additional options to supplement the technically feasible low vapor pressure solvent requirement already in place. The Board agrees with the Agency's assertion that the technical feasibility of add-on controls for point source cold cleaning degreasers is already being demonstrated. The Board further concurs with the Agency's assertion that the technical feasibility of add-on controls for point source cold cleaning can result in waste being minimized through solvent being reused.

The Board agrees with the Agency that the proposal is economically reasonable and offers cost benefits compared to converting to low vapor pressure solvents for some cold cleaning operations. The Board also agrees with the Agency that additional costs and inefficiencies would occur if these existing sources are required to use the low vapor pressure solvents.

The Board received no public comments during the first-notice public-comment period. No substantive changes to the second-notice proposal have been received from JCAR. Based on this record, the Board finds the amendments are technically feasible and economically reasonable.

Additionally, at second notice, the Board made changes to the internal effective dates of the rule. The rule, as proposed by the Agency, provided that the requirements of Sections 218.182(c)(3) and 219.182(c)(3) would be effective November 30, 2006. To avoid a retroactive application of this rule, the Board changed that date to May 30, 2007. For consistency, a corresponding change was made to the added provisions mandating the testing of add-on controls at Sections 218.182(c)(4)(C) and 219.182(c)(4)(C). Add-on controls operating before May 30, 2007, will have to be tested by August 31, 2007, and newly constructed add-on controls will have to be tested within 90 days after initial startup.

As discussed in detail at first notice, the Board is amending the "paper coating" note at Appendix H in Parts 218 and 219. These amendments were inadvertently not made in consolidated rulemaking docket R04-12/20. *See* Clean-Up Part III Amendments to 35 Ill. Adm. Code Parts 211, 218, and 219, R04-20, Technical Corrections to Formulas in 35 Ill. Adm. Code 214 "Sulfur Limitations", R04-12 (cons.) (Mar. 2, 2006). The changes will ensure wording consistency with the already-amended "paper coating" note at Sections 218.204(c) and 219.204(c), adopted in R04-12/20.

CONCLUSION

Today's action amends Parts 218 and 219 of the Board's VOM emission rules (35 Ill. Adm. Code 218, 219). The adopted amendments allow the use of add-on controls as a compliance option for operations using cold cleaning solvent degreasing in the Chicago and Metro-East ozone nonattainment areas. The Board also adopts amendments to the "paper coating" note at Appendix H in Parts 218 and 219, which amendments were inadvertently not made in R04-12/20. Based on the record before it, the Board finds that the amendments are technically feasible and economically reasonable and that adoption of the amendments as final rules is warranted.

ORDER

The Board directs the Clerk to file the following adopted rule amendments with the Secretary of State for final notice publication in the *Illinois Register* and adoption in the *Illinois Administrative Code*.

TITLE 35: ENVIRONMENTAL PROTECTION
SUBTITLE B: AIR POLLUTION
CHAPTER I: POLLUTION CONTROL BOARD
SUBCHAPTER c: EMISSIONS STANDARDS AND
LIMITATIONS FOR STATIONARY SOURCES

ORGANIC MATERIAL EMISSION STANDARDS AND LIMITATIONS FOR THE CHICAGO AREA

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Cross-Line Averaging

AUTHORITY: Implementing Section 10 and authorized by Sections 27, 28, 28.5 of the Environmental Protection Act [415 ILCS 5/10 and 28.5].

SUBPART E: SOLVENT CLEANING

Section 218.182 Cold Cleaning

- a) Operating Procedures: No person shall operate a cold cleaning degreaser unless:
 - 1) Waste solvent is stored in covered containers only and not disposed of in such a manner that more than 20% of the waste solvent (by weight) is allowed to evaporate into the atmosphere;
 - 2) The cover of the degreaser is closed when parts are not being handled; and
 - 3) Parts are drained until dripping ceases.

- b) Equipment Requirements: No person shall operate a cold cleaning degreaser unless:
 - 1) The degreaser is equipped with a cover, which is closed whenever parts are not being handled in the cleaner. The cover shall be designed to be easily operated with one hand or with the mechanical assistance of springs, counter-weights or a powered system if:
 - A) The solvent vapor pressure is greater than 2 kPa (15 mmHg or 0.3 psi) measured at 38°C (100°F);
 - B) The solvent is agitated; or
 - C) The solvent is heated above ambient room temperature.
 - 2) The degreaser is equipped with a device for draining cleaned parts. The drainage device shall be constructed so that parts are enclosed under the cover while draining unless:
 - A) The solvent vapor pressure is less than 4.3 kPa (32 mmHg or 0.6 psi) measured at 38°C (100°F); or
 - B) An internal drainage device cannot be fitted into the cleaning system, in which case the drainage device may be external.
 - 3) The degreaser is equipped with one of the following control devices if the vapor pressure of the solvent is greater than 4.3 kPa (32 mmHg or 0.6 psi) measured at 38°C (100°F) or if the solvent is heated above 50°C (120°F) or its boiling point:
 - A) A freeboard height of 7/10 of the inside width of the tank or 91 cm (36 in), whichever is less; or
 - B) Any other equipment or system of equivalent emission control as approved by the Agency and further processed consistent with Section 218.108 of this Part. Such a system may include a water cover, refrigerated chiller or carbon adsorber.
 - 4) A permanent conspicuous label summarizing the operating procedure is affixed to the degreaser; and
 - 5) If a solvent spray is used, the degreaser is equipped with a solid fluid stream spray, rather than a fine, atomized or shower spray.
- c) Material and Control Requirements:

- 1) On and after March 15, 1999, no person shall:
 - A) Cause or allow the sale of solvent with a vapor pressure which exceeds 2.0 mmHg (0.038 psi) measured at 20° C (68° F) in units greater than five gallons, for use in cold cleaning degreasing operations located in the area covered by Section 218.103 of this Part.
 - B) Operate a cold cleaning degreaser with a solvent vapor pressure which exceeds 2.0 mmHg (0.038 psi) measured at 20° C (68° F).
- 2) On and after March 15, 2001, no person shall:
 - A) Cause or allow the sale of solvent with a vapor pressure which exceeds 1.0 mmHg (0.019 psi) measured at 20° C (68° F) in units greater than five gallons, for use in cold cleaning degreasing operations located in the area covered by Section 218.103 of this Part.
 - B) Operate a cold cleaning degreaser with a solvent vapor pressure which exceeds 1.0 mmHg (0.019 psi) measured at 20° C (68° F).
- 3) On and after May 30, 2007, no person shall:
 - A) Cause or allow the sale of solvent with a vapor pressure which exceeds 1.0 mmHg (0.019 psi) measured at 20° C (68° F) in units greater than five gallons, for use in cold cleaning degreasing operations located in the area covered by Section 218.103 of this Part, unless the purchaser provides a copy of a valid state or federal construction or operating permit or a copy of the Federal Register demonstrating that the purchaser is in compliance with the control requirements of subsection (c)(4) of this Section or is exempt under subsection (f) or (g) of this Section.
 - B) Operate a cold cleaning degreaser with a solvent vapor pressure which exceeds 1.0 mmHg (0.019 psi) measured at 20° C (68° F), unless the person is in compliance with the control requirements of subsection (c)(4) of this Section or is exempt under subsection (f) or (g) of this Section.

4) Control Requirements:

A) A person may operate a cold cleaning degreaser using solvent with a vapor pressure greater than 1.0 mmHg (0.019 psi) but less than 56 mmHg (1.064 psi) measured at 20° C (68° F) provided add-on

- control devices demonstrating at least 95 percent overall capture and control of emissions are used. The add-on controls may include, but are not limited to, carbon adsorbers or afterburners.
- An equivalent alternative control plan may be used to meet the control requirements of this Section pursuant to Section 218.108 of this Part. Pursuant to the material requirements of subsection (c)(3)(B) of this Section, a solvent with a vapor pressure of 1.0 mmHg (0.019 psi) measured at 20° C (68° F) shall be the basis for assessment of equivalent emissions from any equivalent alternative control plan. If used as an equivalent alternative control plan, an add-on control must demonstrate at least a 95 percent overall capture and control efficiency. A control plan approved by the Agency shall be effective only when included in a federally enforceable permit or approved by the USEPA as a SIP revision pursuant to Section 218.108 of this Part.
- Add-on controls operating at a source prior to May 30, 2007, must be tested by August 31, 2007. Add-on controls constructed on or after May 30, 2007, must be tested within 90 days of initial startup. Testing procedures and recordkeeping for add-on controls and equivalent alternative controls subject to subsections (c)(4)(A) and (B) of this Section are to be performed pursuant to Section 218.105 (c), (d), (e) and (f) of this Part.
- d) Recordkeeping and Reporting Requirements: On and after March 15, 1999:
 - All persons subject to the requirements of subsections (c)(1)(A), and (c)(2)(A), and (c)(3)(A) of this Section must maintain records which include for each sale:
 - A) The name and address of the solvent purchaser;
 - B) The date of sale;
 - C) The type of solvent;
 - D) The unit volume of solvent;
 - E) The total volume of solvent: and
 - F) The vapor pressure of the solvent measured in mmHg at 20° C (68° F).
 - All persons subject to the requirements of subsections (c)(1)(B), and (c)(2)(B), and (c)(3)(B) of this Section must maintain records which

include for each purchase:

- A) The name and address of the solvent supplier;
- B) The date of purchase;
- C) The type of solvent; and
- D) The vapor pressure of the solvent measured in mmHg at 20° C (68° F)-; and
- E) For any mixture of solvents, the vapor pressure of the mixture, as used, measured in mmHg at 20° C (68° F).
- 3) All persons subject to the requirements of subsection (c)(4) of this Section must maintain records, which include for each purchase:
 - A) The name and address of the solvent supplier;
 - B) The date of purchase;
 - C) The type of solvent;
 - D) The unit volume of solvent;
 - E) The total volume of solvent;
 - F) The vapor pressure of the solvent measured in mmHg at 20° C (68° F); and
 - G) For any mixture of solvents, the vapor pressure of the mixture, as used, measured in mmHg at 20° C (68° F).
- 4) All persons subject to the requirements of subsection (c)(4) of this Section shall maintain records documenting the use of good operating practices consistent with the equipment manufacturer's specifications for the cold cleaning degreasers and add-on control equipment. At a minimum these records shall include:
 - A) Records for periodic inspection of the cold cleaning degreasers and add-on control equipment with date of inspection, individual performing the inspection, and nature of inspection;
 - B) Records for repair of malfunctions and breakdowns with identification and description of incident, date identified, date

repaired, nature of repair, and the amount of VOM that escaped into the atmosphere as a result of the incident;

- <u>C)</u> Control device monitoring and recording data; and
- D) A daily log of operating time for the control device, monitoring equipment, and all associated degreasers.
- All persons subject to the requirements of subsection (c) of this Section shall notify the Agency at least 30 days before changing the method of compliance between subsection (c)(3) and (c)(4) of this Section. Such notification shall include a demonstration of compliance with the newly applicable subsection.
- All persons subject to the requirements of subsection (b) or (c) of this Section shall notify the Agency of any violation of subsection (b) or (c) of this Section by sending a description of the violation and copies of records documenting such violations to the Agency within 30 days following the occurrence of the violation.
- e) All records required by subsection (d) of this Section shall be retained for three years and shall be made available to the Agency upon request.
- f) The cleaning of electronic components as defined in 35 Ill. Adm. Code Section 211.1885 is exempt from the requirements of subsection(c) of this Section.
- g) Any cold cleaning taking place in a Detrex cold batch degreaser Model #2D-CC-SPL Size 24-4-10, or substantial equivalent, including automated loading of parts, totally enclosed operation (excluding loading or unloading) and permitted by the Agency, is exempt from the requirements of subsection (c) of this Section.

(Source: Amended at 30 Ill. Reg	, effective)
Section 218.APPENDIX H	Baseline VOM Content Limitations for Subpart F, Section 218.212 Cross-Line Averaging

This Appendix contains limitations for purposes of determining compliance with the requirements in Section 218.212 of this Part. A source must establish that, at very least, each participating coating line used for purposes of cross-line averaging meets the Federal Implementation Plan level of VOM content, as listed below. The emission limitations for participating coating lines that must not be exceeded are as follows:

a)	Automobile or Light-Duty Truck Coating			lb/gal
	1)	Prime coat	0.14	(1.2)

2) Primer surface coat 1.81 (15.1)

(Note: The primer surface coat limitation is in units of kg (lbs) of VOM per l (gal) of coating solids deposited. Compliance with the limitation shall be based on the daily-weighted average from an entire primer surface operation. Compliance shall be demonstrated in accordance with the topcoat protocol referenced in Section 218.105(b) and the recordkeeping and reporting requirements specified in Section 218.211(f). Testing to demonstrate compliance shall be performed in accordance with the topcoat protocol and a detailed testing proposal approved by the Agency and USEPA specifying the method of demonstrating compliance with the protocol. Section 218.205 does not apply to the primer surface limitation.)

kg/l lb/gal 3) Topcoat 1.81 (15.1)

(Note: The topcoat limitation is in units of kg (lbs) of VOM per l (gal) of coating solids deposited. Compliance with the limitation shall be based on the daily-weighted average from an entire topcoat operation. Compliance shall be demonstrated in accordance with the topcoat protocol referenced in Section 218.105(b) of this Part and the recordkeeping and reporting requirements specified in Section 218.211(f). Testing to demonstrate compliance shall be performed in accordance with the topcoat protocol and a detailed testing proposal approved by the Agency and USEPA specifying the method of demonstrating compliance with the protocol. Section 218.205 of this Part does not apply to the topcoat limitation.)

	4)	Final repair coat	kg/l 0.58	lb/gal (4.8)
b)	Can (Coating	kg/l	lb/gal
	1)	Sheet basecoat and overvarnish	0.34	(2.8)
	2)	Exterior basecoat and overvarnish	0.34	(2.8)
	3)	Interior body spray coat	0.51	(4.2)
	4)	Exterior end coat	0.51	(4.2)
	5)	Side seam spray coat	0.66	(5.5)
	6)	End sealing compound coat	0.44	(3.7)
c)	Paper	r Coating	kg/l 0.35	lb/gal (2.9)

(Note: The paper coating limitation shall not apply to any owner or operator of any paper coating line on which <u>flexographic or rotogravure</u> printing is performed if the paper coating line complies with the emissions limitations in Subpart H: Printing and Publishing, Section 218.401 of this Part. <u>In addition, screen printing on paper is not regulated as paper coating, but is regulated under Subpart TT of this Part.</u>)

			kg/l	lb/gal
d)	Coil C	oating	0.31	(2.6)
e)	Fabric	0.35	(2.9)	
f)	Vinyl	0.45	(3.8)	
g)	Metal Furniture Coating			
	1)	Air Dried	0.36	(3.0)
	2)	Baked	0.36	(3.0)
h)	Large Appliance Coating			
	1)	Air Dried	0.34	(2.8)
	2)	Baked	0.34	(2.8)

(Note: The limitation shall not apply to the use of quick-drying lacquers for repair of scratches and nicks that occur during assembly, provided that the volume of coating does not exceed 0.95 l (1 quart) in any one rolling eight-hour period.)

i)	Mag	net Wir	e Coating	kg/l 0.20	lb/gal (1.7)
j)		ellaneo ucts Co	us Metal Parts and ating		
	1)	Clea	r coating	0.52	(4.3)
	2)	Extre	eme performance coating		
		A)	Air Dried	0.42	(3.5)
		B)	Baked	0.42	(3.5)

	3)	Steel 1	pail and drum interior coating	0.52	(4.3)	
	4)	All ot	her coatings			
		A)	Air Dried	0.42	(3.5)	
		B)	Baked	0.36	(3.0)	
k)	Heavy	Off-H	ighway Vehicle Products Coat	ing lb/gal	kg/l	
	1)	Extre	me performance prime coat	0.42	(3.5)	
	2)	Extre	me performance top- coat (air o	dried)	0.42	(3.5)
	3)	Final	repair coat (air dried)	0.42	(3.5)	
	4)		her coatings are subject to the parts and products coatings in			eous
1)	Wood	Furnitu	are Coating	kg/l	lb/gal	
	1)	Clear	topcoat	0.67	(5.6)	
	2)	Opaqı	ue stain	0.56	(4.7)	
	3)	Pigme	ented coat	0.60	(5.0)	
	4)	Repair	r coat	0.67	(5.6)	
	5)	Sealer		0.67	(5.6)	
	6)	Semi-	transparent stain	0.79	(6.6)	
	7)	Wash	coat	0.73	(6.1)	

(Note: An owner or operator of a wood furniture coating operation subject to this Section shall apply all coatings, with the exception of no more than 37.81 (10 gal) of coating per day used for touch-up and repair operations, using one or more of the following application systems: airless spray application system, air-assisted airless spray application system, electrostatic spray application system, electrostatic bell or disc spray application system, heated airless spray application system, roller coating, brush or wipe coating application system, dip coating application system or high volume low pressure (HVLP) application system.)

m)		g Diese k Coun		ric Locomotive Coating	g Lines kg/l	lb/gal
	1) Extreme performance prime coat				0.42	(3.5)
	2)	Extrem (air dri	-	rmance topcoat	0.42	(3.5)
	3)	Final r	epair co	at (air dried)	0.42	(3.5)
	4)	High-to	emperat	ture aluminum coating	0.72	(6.0)
	5)	All oth	er coati	ngs	0.36	(3.0)
n)		Parts Cotive/T	Coating: ranspor	tation	kg/l	lb/gal
	1)	Interio	rs			
		A)	Baked			
			i)	Color Coat	0.49	(4.1)
			ii)	Primer	0.46	(3.8)
		B)	Air Dri	ied		
			i) ii)	Color Coat Primer	0.38 0.42	(3.2) (3.5)
	2)	Exterio	ors (flex	ible and non-flexible)		
		A)	Baked			
			i)	Primer	0.60	(5.0)
			ii)	Primer non-flexible	0.54	(4.5)
			iii)	Clear Coat	0.52	(4.3)
			iv)	Color Coat	0.55	(4.6)
		B)	Air Dri	ied		
			i)	Primer	0.66	(5.5)

		ii)	Clear coat	0.54	(4.5)
		iii)	Color coat (red & black)	0.67	(5.6)
		iv)	Color coat (others)	0.61	(5.1)
3)	Specia	ılty			
	A)	Vacuu	m metallizing basecoa pats	its, textu 0.66	(5.5)
	B)	air bag	coatings, reflective arg	oft	
		coating	gs	0.71	(5.9)
	C)		reducers, vacuum metats, and texture	allizing	
		topcoa		0.77	(6.4)
	D)	ink pa	l coatings, adhesion pr d coatings, electrostati gs, and resist		
		coating	_	0.82	(6.8)
	E)	Head l	lamp lens coatings	0.89	(7.4)
Plastic	Parts C	Coating:	Business Machine	kg/l	lb/gal
1)	Primer	ſ		0.14	(1.2)
2)	Color	coat (no	on-texture coat)	0.28	(2.3)
3)	Color	coat (te	xture coat)	0.28	(2.3)
4)	freque	_	tic interference/radio erference (EMI/RFI) ings	0.48	(4.0)
5)	Specia	ılty Coa	tings		
	A)	Soft co	oat	0.52	(4.3)
	B)	Plating	g resist	0.71	(5.9)
	C)	Plating	g sensitizer	0.85	(7.1)*

o)

(Source: Amended at 30 Ill. Reg. _____, effective _____)

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE B: AIR POLLUTION CHAPTER I: POLLUTION CONTROL BOARD SUBCHAPTER c: EMISSIONS STANDARDS AND LIMITATIONS FOR STATIONARY SOURCES

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APPENDIX H: Baseline VOM Content Limitations for Subpart F, Section 219.212 Cross-Line Averaging

AUTHORITY: Implementing Section 10 and authorized by Section 27, 28 and 28.5 of the Environmental Protection Act [415 ILCS 5/10, 27, 28 and 28.5].

SUBPART E: SOLVENT CLEANING

Section 219.182 Cold Cleaning

- a) Operating Procedures: No person shall operate a cold cleaning degreaser unless:
 - 1) Waste solvent is stored in covered containers only and not disposed of in such a manner that more than 20% of the waste solvent (by weight) is allowed to evaporate into the atmosphere;
 - 2) The cover of the degreaser is closed when parts are not being handled; and
 - 3) Parts are drained until dripping ceases.
- b) Equipment Requirements: No person shall operate a cold cleaning degreaser unless:
 - 1) The degreaser is equipped with a cover which is closed whenever parts are not being handled in the cleaner. The cover shall be designed to be easily operated with one hand or with the mechanical assistance of springs, counter-weights or a powered system if:
 - A) The solvent vapor pressure is greater than 2 kPa (15 mmHg or 0.3 psi) measured at 38° C (100° F);

- B) The solvent is agitated; or
- C) The solvent is heated above ambient room temperature.
- 2) The degreaser is equipped with a device for draining cleaned parts. The drainage device shall be constructed so that parts are enclosed under the cover while draining unless:
 - A) The solvent vapor pressure is less than 4.3 kPa (32 mmHg or 0.6 psi) measured at 38° C (100° F); or
 - B) An internal drainage device cannot be fitted into the cleaning system, in which case the drainage device may be external.
- 3) The degreaser is equipped with one of the following control devices if the vapor pressure of the solvent is greater than 4.3 kPa (32 mmHg or 0.6 psi) measured at 38° C (100° F) or if the solvent is heated above 50° C (120° F) or its boiling point:
 - A) A freeboard height of 7/10 of the inside width of the tank or 91 cm (36 in), whichever is less; or
 - B) Any other equipment or system of equivalent emission control as approved by the Agency and further processed consistent with Section 219.108 of this Part. Such a system may include a water cover, refrigerated chiller or carbon adsorber.
- 4) A permanent conspicuous label summarizing the operating procedure is affixed to the degreaser; and
- 5) If a solvent spray is used, the degreaser is equipped with a solid fluid stream spray, rather than a fine, atomized or shower spray.
- c) Material and Control Requirements:
 - 1) On and after March 15, 1999, no person shall:
 - A) Cause or allow the sale of solvent with a vapor pressure which exceeds 2.0 mmHg (0.038 psi) measured at 20° C (68° F) in units greater than five (5) gallons, for use in cold cleaning degreasing operations located in the area covered by Section 219.103 of this Part.
 - B) Operate a cold cleaning degreaser with a solvent vapor pressure which exceeds 2.0 mmHg (0.038 psi) measured at 20° C (68° F).

- 2) On and after March 15, 2001, no person shall:
 - A) Cause or allow the sale of solvent with a vapor pressure which exceeds 1.0 mmHg (0.019 psi) measured at 20° C (68° F) in units greater than five (5) gallons, for use in cold cleaning degreasing operations located in the area covered by Section 219.103 of this Part.
 - B) Operate a cold cleaning degreaser with a solvent vapor pressure which exceeds 1.0 mmHg (0.019 psi) measured at 20° C (68° F).
- 3) On and after May 30, 2007, no person may:
 - A) Cause or allow the sale of solvent with a vapor pressure which exceeds 1.0 mmHg (0.019 psi) measured at 20° C (68° F) in units greater than five gallons, for use in cold cleaning degreasing operations located in the area covered by Section 219.103 of this Part, unless the purchaser provides a copy of a valid state or federal construction or operating permit or a copy of the Federal Register demonstrating that the purchaser is in compliance with the control requirements of subsection (c)(4) of this Section or is exempt under subsection (f) or (g) of this Section.
 - B) Operate a cold cleaning degreaser with a solvent vapor pressure which exceeds 1.0 mmHg (0.019 psi) measured at 20° C (68° F), unless the person is in compliance with the control requirements of subsection (c)(4) of this Section or is exempt under subsection (f) or (g) of this Section.

4) Control Requirements:

- A) A person may operate a cold cleaning degreaser using solvent with a vapor pressure greater than 1.0 mmHg (0.019 psi) but less than 56 mmHg (1.064 psi) measured at 20° C (68° F) provided add-on control devices demonstrating at least 95 percent overall capture and control of emissions are used. The add-on controls may include, but are not limited to, carbon adsorbers or afterburners.
- An equivalent alternative control plan may be used to meet the control requirements of this Section pursuant to Section 219.108 of this Part. Pursuant to the material requirements of subsection (c)(3)(B) of this Section, a solvent with a vapor pressure of 1.0 mmHg (0.019 psi) measured at 20° C (68° F) shall be the basis for assessment of equivalent emissions from any equivalent alternative control plan. If used as an equivalent alternative control plan, an

- add-on control must demonstrate at least a 95 percent overall capture and control efficiency. A control plan approved by the Agency shall be effective only when included in a federally enforceable permit or approved by the USEPA as a SIP revision pursuant to Section 219.108 of this Part.
- Add-on controls operating at a source prior to May 30, 2007, must be tested by August 31, 2007. Add-on controls constructed on or after May 30, 2007 must be tested within 90 days of initial startup.

 Testing procedures and recordkeeping for add-on controls and equivalent alternative controls subject to subsections (c)(4)(A) and (B) of this Section are to be performed pursuant to Section 219.105 (c), (d), (e) and (f) of this Part.
- d) Recordkeeping <u>and Reporting</u> Requirements: On and after March 15, 1999:
 - 1) All persons subject to the requirements of subsections (c)(1)(A), and (c)(2)(A), and (c)(3)(A) of this Section must maintain records which include for each sale:
 - A) The name and address of the solvent purchaser;
 - B) The date of sale:
 - C) The type of solvent;
 - D) The unit volume of solvent;
 - E) The total volume of solvent; and
 - F) The vapor pressure of the solvent measured in mmHg at 20° C (68° F).
 - 2) All persons subject to the requirements of subsections (c)(1)(B), and (c)(2)(B), and (c)(3)(B) of this Section must maintain records which include for each purchase:
 - A) The name and address of the solvent supplier;
 - B) The date of purchase;
 - C) The type of solvent; and
 - D) The vapor pressure of the solvent measured in mmHg at 20° C (68° F)-; and

- E) For any mixture of solvents, the vapor pressure of the mixture, as used, measured in mmHg at 20° C (68° F).
- 3) All persons subject to the requirements of subsection (c)(4) of this Section must maintain records, which include for each purchase:
 - A) The name and address of the solvent supplier;
 - B) The date of purchase;
 - C) The type of solvent;
 - D) The unit volume of solvent;
 - E) The total volume of solvent;
 - F) The vapor pressure of the solvent measured in mmHg at 20° C (68° F); and
 - G) For any mixture of solvents, the vapor pressure of the mixture, as used, measured in mmHg at 20° C (68° F).
- 4) All persons subject to the requirements of subsection (c)(4) of this Section shall maintain records documenting the use of good operating practices consistent with the equipment manufacturer's specifications for the cold cleaning degreasers and add-on control equipment. At a minimum these records shall include:
 - A) Records for periodic inspection of the cold cleaning degreasers and add-on control equipment with date of inspection, individual performing the inspection, and nature of inspection;
 - B) Records for repair of malfunctions and breakdowns with identification and description of incident, date identified, date repaired, nature of repair, and the amount of VOM that escaped into the atmosphere as a result of the incident;
 - <u>C)</u> Control device monitoring and recording data; and
 - <u>D)</u> A daily log of operating time for the control device, monitoring equipment, and all associated degreasers.
- 5) All persons subject to the requirements of subsection (c) of this Section shall notify the Agency at least 30 days before changing the method of compliance between subsection (c)(3) and (c)(4) of this Section. Such

- notification shall include a demonstration of compliance with the newly applicable subsection.
- All persons subject to the requirements of subsection (b) or (c) of this Section shall notify the Agency of any violation of subsection (b) or (c) of this Section by sending a description of the violation and copies of records documenting such violations to the Agency within 30 days following the occurrence of the violation.
- e) All records required by subsection (d) of this Section shall be retained for three years and shall be made available to the Agency upon request.
- f) The cleaning of electronic components as defined in 35 Ill. Adm. Code Section 211.1885 is exempt from the requirements of subsection (c) of this Section.
- g) Any cold cleaning taking place in a Detrex cold batch degreaser Model #2D-CC-SPL Size 24-4-10, or substantial equivalent, including automated loading of parts, totally enclosed operation (excluding loading and unloading) and permitted by the Agency, is exempt from the requirements of subsection (c) of this Section.

(Source:	Amended at 30 Ill.	Reg	, effective)
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Section 219.Appendix H Baseline VOM Content Limitations for Subpart F, Section 219.212 Cross-Line Averaging

This Appendix contains limitations for purposes of determining compliance with the requirements in Section 219.212 of this Part. A source must establish that, at very least, each participating coating line used for purposes of cross-line averaging meets the Federal Implementation Plan level of VOM content, as listed below. The emission limitations for participating coating lines that must not be exceeded are as follows:

a)		omobile or Light-Duty ck Coating	kg/l	lb/gal
	1)	Prime coat	0.14	(1.2)
	2)	Primer surface coat	1.81	(15.1)

(Note: The primer surface coat limitation is in units of kg (lbs) of VOM per l (gal) of coating solids deposited. Compliance with the limitation shall be based on the daily-weighted average from an entire primer surface operation. Compliance shall be demonstrated in accordance with the topcoat protocol referenced in Section 219.105(b) and the recordkeeping and reporting requirements specified in Section 219.211(f). Testing to demonstrate compliance shall be performed in accordance with the topcoat

protocol and a detailed testing proposal approved by the Agency and USEPA specifying the method of demonstrating compliance with the protocol. Section 219.205 does not apply to the primer surface limitation.)

		kg/l	lb/gal
3)	Topcoat	1.81	(15.1)

(Note: The topcoat limitation is in units of kg (lbs) of VOM per l (gal) of coating solids deposited. Compliance with the limitation shall be based on the daily-weighted average from an entire topcoat operation. Compliance shall be demonstrated in accordance with the topcoat protocol referenced in Section 219.105(b) of this Part and the recordkeeping and reporting requirements specified in Section 219.211(f). Testing to demonstrate compliance shall be performed in accordance with the topcoat protocol and a detailed testing proposal approved by the Agency and USEPA specifying the method of demonstrating compliance with the protocol. Section 219.205 of this Part does not apply to the topcoat limitation.)

	4)	Final repair coat	kg/l 0.58	lb/gal (4.8)
b)	Can (Coating	kg/l	lb/gal
	1)	Sheet basecoat and overvarnish	0.34	(2.8)
	2)	Exterior basecoat and overvarnish	0.34	(2.8)
	3)	Interior body spray coat	0.51	(4.2)
	4)	Exterior end coat	0.51	(4.2)
	5)	Side seam spray coat	0.66	(5.5)
	6)	End sealing compound coat	0.44	(3.7)
c)	Paper	· Coating	kg/l 0.35	lb/gal (2.9)

(Note: The paper coating limitation shall not apply to any owner or operator of any paper coating line on which <u>flexographic or rotogravure</u> printing is performed if the paper coating line complies with the emissions limitations in <u>Subpart H:</u> <u>Printing and Publishing</u>, Section 219.401 of this Part. <u>In addition</u>, screen printing

on paper is not regulated as paper coating, but is regulated under Subpart TT of this Part.)

d)	Coil Coating	kg/l 0.31	lb/gal (2.6)
e)	Fabric Coating	0.35	(2.9)
f)	Vinyl Coating	0.45	(3.8)
g)	Metal Furniture Coating		
	1) Air Dried	0.36	(3.0)
	2) Baked	0.36	(3.0)
h)	Large Appliance Coating		
	1) Air Dried	0.34	(2.8)
	2) Baked	0.34	(2.8)

(Note: The limitation shall not apply to the use of quick-drying lacquers for repair of scratches and nicks that occur during assembly, provided that the volume of coating does not exceed 0.95 l (1 quart) in any one rolling eight-hour period.)

i)	Magı	net Wire	e Coating	kg/l 0.20	lb/gal (1.7)
j)		ellaneou ucts Coa	us Metal Parts and ating		
	1)	Clear	coating	0.52	(4.3)
	2)	Extre coati	eme performance ng		
		A)	Air Dried	0.42	(3.5)
		B)	Baked	0.42	(3.5)
	3)		pail and drum or coating	0.52	(4.3)
	4)	All o	ther coatings		

		A)	Air Dried	0.42	(3.5)
		B)	Baked	0.36	(3.0)
k)	•	Off-H	ighway Vehicle ting	kg/l	lb/gal
	1)	Extrei prime	me performance coat	0.42	(3.5)
	2)		me performance top- air dried)	0.42	(3.5)
	3)	Final (air di	repair coat ried)	0.42	(3.5)

4) All other coatings are subject to the emission limitations for miscellaneous metal parts and products coatings in subsection (j) above.

1)	Woo	d Furniture Coating	kg/l	lb/gal
	1)	Clear topcoat	0.67	(5.6)
	2)	Opaque stain	0.56	(4.7)
	3)	Pigmented coat	0.60	(5.0)
	4)	Repair coat	0.67	(5.6)
	5)	Sealer	0.67	(5.6)
	6)	Semi-transparent stain	0.79	(6.6)
	7)	Wash coat	0.73	(6.1)

(Note: An owner or operator of a wood furniture coating operation subject to this Section shall apply all coatings, with the exception of no more than 37.8 l (10 gal) of coating per day used for touch-up and repair operations, using one or more of the following application systems: airless spray application system, air-assisted airless spray application system, electrostatic spray application system, electrostatic bell or disc spray application system, heated airless spray application system, roller coating, brush or wipe coating application system, dip coating application system or high volume low pressure (HVLP) application system.)

m) Plastic Parts Coating: Automotive/Transportation

					kg/l	lb/gal
1)	Interio	ors				
	A)	Baked	1			
		i)	Color coat	0.49*	(4.1)*	
		ii)	Primer	0.46*	(3.8)*	
	B)	Air D	ried			
		i)	Color coat	0.38*	(3.2)*	
		ii)	Primer	0.42*	(3.5)*	
2)		ors (fle on-flexi				
	A)	Baked	I			
		i)	Primer	0.60*	(5.0)*	
		ii)	Primer non-flexible	0.54*	(4.5)*	
		iii)	Clear coat	0.52*	(4.3)*	
		iv)	Color coat	0.55*	(4.6)*	
	B)	Air D	ried			
		i)	Primer	0.66*	(5.5)*	
		ii)	Clear coat	0.54*	(4.5)*	
		iii)	Color coat (red & black)	0.67*	(5.6)*	
		iv)	Color coat (others)	0.61*	(5.1)*	
3)	Specia	lty				
	A)	Vacuu	ım metallizing	0.66*	(5.5)*	

			basecoats, texture basecoats		
		B)	Black coatings, reflective argent coatings, air bag cover coatings, and soft coatings	0.71*	(5.9)*
		C)	Gloss reducers, vacuum metallizing topcoats, and texture	0.77* topcoats	(6.4)*
		D)	Stencil coatings, adhesion primers, ink pad coatings, electrostatic prep coatings, and resist coatings	0.82*	(6.8)*
		E)	Head lamp lens coatings	0.89*	(7.4)*
n)	Plastic	Parts C	Coating: Busine	ess Machine	
n)	Plastic	Parts O		kg/l 0.14*	lb/gal (1.2)*
n)		Primer		kg/l	_
n)	1)	Primer Color texture	r coat (non-	kg/l 0.14*	(1.2)*
n)	1) 2)	Primer Color texture Color coat) Electre interfer freque	r coat (non- e coat)	kg/l 0.14* 0.28* 0.28*	(1.2)* (2.3)*
n)	1) 2) 3)	Primer Color texture Color coat) Electro interfe freque (EMI/	coat (non- e coat) coat (texture omagnetic erence/radio ency interference	kg/l 0.14* 0.28* 0.28*	(1.2)* (2.3)* (2.3)*
n)	1) 2) 3) 4)	Primer Color texture Color coat) Electro interfe freque (EMI/	r coat (non- e coat) coat (texture omagnetic erence/radio ency interference RFI) shielding coating	kg/l 0.14* 0.28* 0.28*	(1.2)* (2.3)* (2.3)*
n)	1) 2) 3) 4)	Primer Color texture Color coat) Electrointerfe freque (EMI/	coat (non-e coat) coat (texture omagnetic erence/radio ency interference RFI) shielding coating	kg/l 0.14* 0.28* 0.28*	(1.2)* (2.3)* (2.3)* (4.0)*

(Source:	Amended at 30 Ill. Reg.	, effective

IT IS SO ORDERED.

Section 41(a) of the Environmental Protection Act provides that final Board orders may be appealed directly to the Illinois Appellate Court within 35 days after the Board serves the order. 415 ILCS 5/41(a) (2004); see also 35 Ill. Adm. Code 101.300(d)(2), 101.906, 102.706. Illinois Supreme Court Rule 335 establishes filing requirements that apply when the Illinois Appellate Court, by statute, directly reviews administrative orders. 172 Ill. 2d R. 335. The Board's procedural rules provide that motions for the Board to reconsider or modify its final orders may be filed with the Board within 35 days after the order is received. 35 Ill. Adm. Code 101.520; see also 35 Ill. Adm. Code 101.902, 102.700, 102.702.

I, Dorothy M. Gunn, Clerk of the Illinois Pollution control Board, certify that the Board adopted the above opinion and order on April 19, 2007, by a vote of 3-0.

Dorothy M. Gunn, Clerk

Illinois Pollution Control Board